

## Animal Welfare Regulatory System

The Animal Welfare Regulatory System provides for the care and management of production, domestic, wildlife, zoo and other animals. It supports society's expectations for the welfare and humane treatment of animals and promotes improved welfare outcomes.

#### Objectives

- > We meet the needs of our animals and avoid causing them unreasonable/unnecessary harm through our activities.
- > Animal welfare practices add value to our exports and contribute to our reputation as a responsible agricultural producer.

| PORTFOLIO                 | Animal Welfare  |  |  |
|---------------------------|---|--|--|
| STATUTES                  | Agricultural Compounds and Veterinary Medicines Act 1997  |  |  |
|                           | Animal Welfare Act 1999                                   |  |  |
|                           | Civil Defence and Emergency Management Act 2016 (National |  |  |
|                           | Emergency Management Agency)                              |  |  |
|                           | Customs and Excise Act 1996 (New Zealand Customs Service) |  |  |
|                           | Dog Control Act 1996 (Department of Internal Affairs)     |  |  |
|                           | Marine Mammals Protection Act 1978 (Department of         |  |  |
|                           | Conservation)   |  |  |
|                           | Search and Surveillance Act 2012 (Ministry of Justice)    |  |  |
|                           | Veterinarians Act 2005                                    |  |  |
| OTHER GOVERNMENT          | Department of Conservation                                |  |  |
| AGENCIES WITH SUBSTANTIAL | Department of Internal Affairs                            |  |  |
| ROLES <sup>1</sup>        | Ministry for Civil Defence and Emergency Management and   |  |  |
|                           | local authorities (emergency management)                  |  |  |
|                           | New Zealand Police  |  |  |

<sup>&</sup>lt;sup>1</sup> The SPCA also plays a significant role in the animal welfare system but it is not a government agency.



## Animal Welfare Regulatory System Assessment Summary

| KEY |                                   |
|-----|-----------------------------------|
| 4   | System performing well            |
| 3   | System has some issues            |
| 2   | System has significant issues     |
| 1   | System at serious risk of failure |
| 0   | No Data                           |

| Effectiveness – The extent to which the system delivers the intended outcomes and impacts                 | The key objectives of the system are to care for New Zealand's animals, and to maintain New Zealand's international reputation for integrity. The limited data available suggests that these objectives are being achieved. Relevant data from additional sources would provide a stronger indication of the system's effectiveness. Interactions with other systems are managed well, for example animal welfare responsibilities under the National Civil Defence Emergency Management Plan. Risks to the system are regularly considered by MPI's Animal Welfare Steering Group. There is scope for more proactive enforcement of the regulation, and a deeper understanding of compliance levels. |
|---|---|
| Efficiency – The extent to which the system minimises unintended consequences and undue costs and burdens | The system ensures improved animal welfare and supports the primary sector to maximise opportunities in export markets. The system is informed by international best practice, including the World Organisation for Animal Health. The introduction of new regulations, for example those setting enforceable standards for the care of animals, have improved the system's clarity and enforceability. A better understanding of the costs of the system to more participants would be beneficial.   |
| Durability and Resilience – How well the system copes with variation, change and pressure                 | MPI proactively reviewed the system and its operating environment in 2011/12. Since then, the focus has been on implementing the identified opportunities for regulatory improvement, including clarifying who can perform surgical procedures on animals. Continuous improvements of aspects of the system, in the context of the current operating environment, have also been made since the 2011/12 review. More regular assessments of the whole system and its operating environment would be beneficial.   |
| Fairness and Accountability – How well the system respects rights and delivers good process               | MPI and the SPCA have a good working partnership focused on compliance. Both parties work hard to communicate effectively with farmers and pet owners. A continued focus on other members of the regulated community, such as lifestyle block owners, is essential. Participants are developing a better understanding of the Treaty-consistent requirements of the system.   |



## Planned regulatory amendments to legislation – 2021/2022

| MATTER NAME  | PURPOSE   | PLANNED<br>CONSULTATION   | STATUS  |
|--|---|---|---|
| Livestock Exports review  Matter type: To be determined – dependent on outcome of the review | To improve the welfare of livestock being exported and protect New Zealand's reputation | Consultation<br>completed January<br>2020   | Review completed  |
| Implementation of standards for indoor housing of dairy cattle  Matter type: Regulations     | To implement standards for indoor housing of dairy cattle.                              | National Animal Welfare Advisory Committee (NAWAC) consultation on code amendments complete. MPI will undertake targeted consultation on the planned regulatory change. | Regulation anticipated to be in place fourth quarter 2021.  |
| Codes of Welfare review programme  Matter type: Secondary legislation                        | Progress systematic review of codes of welfare.   | NAWAC to initiate public consultation on revised dairy cattle, pig, and sheep and beef codes of welfare later in 2021.  | Work is underway to review the existing codes of welfare for dairy cattle, pigs, and sheep and beef cattle.  NAWAC is also developing a code of welfare for breeding birds in the poultry industry. |



## Planned regulatory amendments to legislation – 2020/2021

| MATTER NAME  | PURPOSE   | PLANNED   | STATUS  |
|--|---|---|---|
|  |   | CONSULTATION  |   |
| Animal Welfare regulations  Matter type: Regulations   | To clarify who can undertake surgical and painful procedures and under which conditions               | Consultation ended in 2019  | Regulatory proposal under development   |
| Livestock Exports<br>review<br>Matter type:<br>Regulations   | To improve the welfare of livestock being exported and protect New Zealand's reputation               | Consultation took<br>place December 2019<br>– January 2020  | Review underway   |
| Amendment to Dairy<br>Code of Welfare<br>Matter type:<br>Regulations   | To set standards around the management of dairy cattle  | National Animal Welfare Advisory Committee (NAWAC) consultation on code amendments complete. MPI will consult on regulation around outdoor access for dairy cattle in 2020. | Code now issued. Regulation anticipated to be added to code before winter 2021. |
| Codes of Welfare review programme  Matter type: Secondary legislation  | Progress systematic<br>review of codes of<br>welfare  | NAWAC to initiate consultation on priority codes  | Programme underway  |
| Poultry welfare standards and regulations review  Matter type: mix of secondary legislation, to be confirmed | To recommend new standards & regulations for meat chickens and layer hens, particularly breeder birds | NAWAC initiating in 2020-2021   | Programme underway  |

### Key service design and operational changes

#### 2018 - 2022

#### Increase compliance with new animal welfare standards

MPI has delivered a comprehensive regulatory package across a range of species and activities to tackle the significant volume of low to medium level offending against animals. The regulatory programme relates to young calf management and care, and procedures regulations for a range of animal species for specific welfare issues of concern.

MPI is focused on embedding these new regulations and ensuring that standards are clearly communicated and understood by those in charge of animals and are enforced in a consistent manner. One of the ways we are doing this is by continuing to support the Safeguarding our Animals, Safeguarding our Reputation programme, which is about improving voluntary compliance with animal welfare laws. MPI is also focusing on ensuring that effective programmes are in place to monitor and respond to non-compliance.

#### Activities include:

- > developing resources to support farmers and veterinarians;
- > educating people who work with production animals through providing workshops and conferences;
- > improving awareness and use of the codes of welfare;
- > responding effectively to non-compliance through a range of MPI and SPCA programmes; and
- > providing regular reports to MPI and industry on the effectiveness of these activities.

#### 2018 - 2022

# Ensure rules are more responsive, adaptable, and incentivise world's best practice

MPI needs to continually improve the animal welfare system in order to maintain New Zealand's international standing.

#### MPI is working to:

- enhance transparency with the aim that everyone knows what decisions are made and why, and has opportunities to participate in setting standards for the future of animal welfare;
- strengthen codes with the aim that standards are fit for purpose, supported by science and are underpinned by effective monitoring and compliance; and
- build capacity through partnerships and increased stakeholder engagement with the aim that people in charge of animals believe animal welfare matters and have the skills and capacity to meet their animals' needs.